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# Tax Guide to U.S. Civil Service Retirement Benefits

For use in preparing  
1998 Returns



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## Important Change for 1998

**New table of cost recovery factors for annuities with survivor benefits.** If your annuity starting date is after 1997 and your civil service annuity provides survivor benefits for your spouse, you must use a new table of cost recovery factors (the number of anticipated monthly annuity payments) to figure the tax-free part of your annuity payments under the Simplified Method. You determine the factor to use by combining your age and your spouse's age on the annuity starting date. See Table 1, *Simplified Method Worksheet*, near the end of this publication. Table 2 at the bottom of the worksheet shows the new cost recovery factors.

## Introduction

This publication explains how the federal income tax rules apply to civil service retirement benefits received by retired federal employees (including those disabled) or their survivors. These benefits are paid primarily under the Civil Service Retirement System (CSRS) or the Federal Employees' Retirement System (FERS).

**Tax rules for annuity benefits.** Part of the annuity benefits you receive is a tax-free recovery of your contributions to the CSRS or FERS. The rest of your benefits is taxable. If your annuity starting date is after November 18, 1996, you must use the Simplified Method to figure the taxable and tax-free parts. If your annuity starting date is before November 19, 1996, you could have chosen to use the Simplified Method or the General Rule. See Part II, *Rules for Retirees*.

**Thrift Savings Plan.** The Thrift Savings Plan (TSP) provides federal employees with the same savings and tax benefits that many private employers offer their employees. This plan is similar to private sector 401(k) plans. You can defer tax on part of your pay by having it contributed to your account in the plan. The contributions and earnings on them are not taxed until they are distributed to you. See *Thrift Savings Plan* in Part II.

## Useful Items

You may want to see:

### Publication

- 524** Credit for the Elderly or the Disabled
- 575** Pension and Annuity Income
- 590** Individual Retirement Arrangements (IRAs) (Including Roth IRAs and Education IRAs)
- 939** General Rule for Pensions and Annuities

### Form (and Instructions)

- CSA 1099R** Statement of Annuity Paid
- CSF 1099R** Statement of Survivor Annuity Paid
- 1099R** Distributions From Pensions, Annuities, Retirement or Profit-Sharing Plans, IRAs, Insurance Contracts, etc.
- 5329** Additional Taxes Attributable to IRAs, Other Qualified Retirement Plans, Annuities, Modified Endowment Contracts, and MSAs

See *How To Get More Information* near the end of this publication for information about getting these publications and forms.

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## Part I General Information

This part of the publication contains information that can apply to most recipients of civil service retirement benefits.

### Refund of Contributions

If you leave federal government service or transfer to a job not under the retirement system and you are not eligible for an immediate annuity, you can choose to receive a refund of the money to your credit in the retirement fund (your total contributions, both regular and voluntary, plus any interest payable). The amount of the refund that is more than your total contributions to the fund (cost) is taxable. It is taxable in the year the refund is distributed or made available to you. If you only receive your contributions, no part of the refund is taxable.

Generally, some or all of the taxable part of the distribution (the interest payable) from active participation in the retirement plan before 1974 may qualify for capital gain treatment. The taxable part from participation after 1973 is taxed as ordinary income, but may be eligible for the 5- or 10-year tax option.

The taxable part of the distribution may also be subject to an additional 10% tax on early distributions if you separate from service before the calendar year in which you reach age 55. For more information, see *Lump-Sum Distributions and Tax on Early Distributions* in Publication 575.



*This discussion does not apply to the lump-sum payment available to certain retirees who choose the alternative annuity option. See Alternative Annuity Option in Part II.*

**Rollovers.** If you leave federal service and receive your contributions *plus* interest, you may be able to roll over all or part of the interest tax free into another qualified plan or an individual retirement arrangement (IRA). Tax will be withheld at a 20% rate unless you roll the interest over by having the Office of Personnel Management (OPM) transfer it directly to an IRA or other plan.

Under the CSRS, but not the FERS, interest is not paid on civil service contributions for service after 1956 unless the refund of contributions covers a period of government service of more than 1 year but less than 5 years. Many employees who withdraw their contributions under the CSRS do not get interest; consequently, they have nothing to roll over.

If you are the surviving spouse of an employee or retiree and you receive a refund of the contributions plus interest, you may roll over all or part of the interest into an IRA.

See *Rollover Rules* in Part II for more information.

### Tax Withholding and Estimated Tax

The annuity you receive is subject to federal income tax withholding based on tables prepared by the Internal Revenue Service, unless you choose not to have tax withheld. The Office of Personnel Management will tell you how to make the choice. The choice for no withholding remains in effect until you change it. These withholding rules also apply to a disability annuity, whether received before or after minimum retirement age.

If you choose not to have tax withheld, or if you do not have enough tax withheld, you may have to make estimated tax payments. See Part III for rules on disability retirement.



*You may owe a penalty if the total of your withheld tax and estimated tax does not cover most of the tax shown on your return. Generally, you will owe the penalty if the additional tax you must pay with your return is \$1,000 or more and more than 10% of the tax shown on your return. For more information, including exceptions to the penalty, see Publication 505, Tax Withholding and Estimated Tax.*

**Choosing no withholding on payments outside the United States.** The choice for no withholding generally cannot be made for annuity payments to be delivered outside the United States and its possessions.

To choose exemption from withholding if you are a U.S. citizen or resident, you must provide OPM with

your home address in the United States or its possessions. Otherwise, OPM has to withhold tax. For example, OPM must withhold if you provide a U.S. address for a nominee, trustee, or agent (such as a bank) to whom the benefits are to be delivered, but you do not provide your own U.S. home address.

You also may choose exemption from this withholding if you certify to OPM that you are **not** a U.S. citizen, a U.S. resident alien, or someone who left the United States to avoid tax. But if you so certify, you may be subject to the 30% flat rate withholding that applies to nonresident aliens. For details, see Publication 519, *U.S. Tax Guide for Aliens*.

**Withholding certificate.** If you give OPM a Form W-4P-A, *Election of Federal Income Tax Withholding*, choosing withholding, your annuity will be treated like wages for income tax withholding purposes. If you do not make a choice, OPM must withhold as if you were married with three withholding allowances.



To change the amount of tax withholding or to stop withholding, call OPM's Retirement Information Office at 1-888-767-6738 or call Annuitant Express at 1-800-409-6528. No special form is needed. You will need your retirement claim number (CSA or CSF) and your social security number when you call.

**Withholding from certain lump-sum payments.** If you leave the federal government before becoming eligible to retire and you apply for a refund of your contributions, or you die without leaving a survivor eligible for an annuity, you or your beneficiary will receive a distribution of your contributions to the retirement plan plus any interest payable. Tax will be withheld at a 20% rate on the interest distributed. However, tax will not be withheld if you roll it over to an IRA or a qualified plan by having OPM transfer it directly to the IRA or other plan. See *Rollover Rules* in Part II. If you receive only your contributions, no tax will be withheld.

If you retire and elect to receive a reduced annuity and a lump-sum payment under the alternative annuity option, tax will be withheld at a 20% rate on the taxable part of the lump-sum payment received. (See *Alternative Annuity Option* in Part II for information about this option.) However, no tax will be withheld from the lump sum if you roll the taxable part over to an IRA or a qualified plan by having OPM transfer the taxable part directly to the IRA or other plan.

**Estimated tax.** Generally, for 1999, you should make estimated tax payments if you expect to owe at least \$1,000 in tax (after subtracting your withholding and credits) and you expect your withholding and your credits to be less than the smaller of:

- 1) 90% of the tax to be shown on your 1999 income tax return, or
- 2) The tax shown on your 1998 income tax return (105% of that amount if the adjusted gross income shown on the return was more than \$150,000 (\$75,000 if your filing status for 1999 will be married

filing separately)). The return must cover all 12 months.

You do not have to pay estimated tax for 1999 if you were a U.S. citizen or resident for all of 1998 and you had no tax liability for the full 12-month 1998 tax year.

Form 1040-ES contains a worksheet that you can use to see if you should make estimated tax payments. For more information, see chapter 2 in Publication 505.

**Form CSA 1099R.** Form CSA 1099R, *Statement of Annuity Paid*, is mailed to you by OPM each year. It will show any tax you had withheld. File copy B of Form CSA 1099R with your return if any federal income tax was withheld.

**Withholding from Thrift Savings Plan payments.** A distribution that you receive from the Thrift Savings Plan (TSP) is subject to federal income tax withholding. The amount withheld is 20% if the distribution is an eligible rollover distribution, 10% if it is a nonperiodic distribution, or an amount based on IRS tables if it is a periodic distribution. However, you can usually choose not to have tax withheld from TSP payments other than eligible rollover distributions. By January 31 after the end of the year in which you receive a distribution, the TSP will issue **Form 1099R**, *Distributions From Pensions, Annuities, Retirement or Profit-Sharing Plans, IRAs, Insurance Contracts, etc.*, showing the total distributions you received in the prior year and the amount of tax withheld.

For a detailed discussion of withholding on distributions from the TSP, see *Important Tax Information About Payments From Your Thrift Savings Plan Account (Rev. July 1998)*, available from your agency personnel office or from the TSP.



The above document is also available on the Internet at [www.tsp.gov](http://www.tsp.gov). Select "Forms & Publications," then select "Other Documents."

## Filing Requirements

If your gross income, including the taxable part of your annuity, is less than a certain amount, you generally do not have to file a federal income tax return. The gross income filing requirements are in the instructions to the Form 1040, 1040A, or 1040EZ, that you get each year. You should check these requirements closely because they change occasionally.

**Children.** If you are the surviving spouse of a federal employee or retiree and your monthly annuity check includes a survivor annuity for one or more children, each child's annuity counts as his or her own income (not yours) for federal income tax purposes.

If your child can be claimed as a dependent, treat his or her annuity as unearned income to apply the filing requirements. For 1998, a return generally must be filed for the child if his or her gross income (including the taxable part of the child's annuity) was more than \$700. (If the child was blind, see your tax return instructions for the filing requirement.) If your child cannot be claimed as a dependent, a return generally must be filed if his or her gross income was \$6,950 or more.

**Form CSF 1099R.** By January 31 after the end of each tax year, you should receive Form CSF 1099R, *Statement of Survivor Annuity Paid*, which will show the total amount of the annuity you received in the past year. It should also separately show the survivor annuity for a child or children. Only the part that is each individual's survivor annuity should be shown on that individual's Form 1040 or 1040A.

If your Form CSF 1099R does not separately show the amount paid to you for a child or children, attach a statement to your return, along with a copy of Form CSF 1099R, explaining why the amount shown on the tax return differs from the amount shown on Form CSF 1099R.



You may request a Summary of Benefits, showing the amounts paid to you for your child(ren), from OPM by calling Annuitant Express at 1-888-767-6738. You will need your CSF claim number and your social security number when you call.

**Taxable part of annuity.** To find the taxable part of each annuity, see the discussion in Part IV, *Rules for Survivors of Federal Employees*, or Part V, *Rules for Survivors of Federal Retirees*, whichever applies.

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## Part II

### Rules for Retirees

This part of the publication is for retirees who retired on nondisability retirement. If you retired on disability, see Part III, *Rules for Disability Retirement and Credit for the Elderly or the Disabled*, later.

**Annuity statement.** The statement you received from the Office of Personnel Management (OPM) when your CSRS or FERS annuity was approved shows your **total contributions** to the retirement plan (your cost), the **commencing date** (the annuity starting date), and the **gross monthly rate** of your annuity benefit. The gross monthly rate is the amount you were to get after your annuity was adjusted for electing the survivor's annuity and for electing the lump-sum payment under the alternative annuity option (if either applied) but before income tax withholding, insurance premiums, etc., were deducted.

You will use the information from your annuity statement to figure the tax-free recovery of your cost.

**Your cost.** If you are a retired employee, your monthly annuity check contains an amount on which you have previously paid income tax. This amount represents part of your contributions to the retirement plan. Even though you did not receive the money that was contributed to the plan, it was included in your gross income for federal income tax purposes in the year it was taken out of your pay.

The cost of your annuity is the total of your contributions to the retirement plan. It includes any deemed deposits and any deemed redeposits. See *Deemed deposits and redeposits* under *Alternative Annuity Option*, later.

**Repayment of contributions plus interest.** If you repaid to the retirement plan contributions that you had withdrawn earlier, or if you paid into the plan to receive full credit for service not subject to retirement deductions, the entire repayment, including any interest, is a part of your cost. You cannot claim an interest deduction for any interest payments. You cannot treat these payments as voluntary contributions; they are considered regular employee contributions.

**Recovering your cost tax free.** How you figure the tax-free recovery of the cost of your CSRS or FERS annuity depends on your annuity starting date.

- If your annuity starting date is before July 2, 1986, either the Three-Year Rule or the General Rule (both discussed later in this Part II) would apply to your annuity.
- If your annuity starting date is after July 1, 1986, and before November 19, 1996, you must use the General Rule or the Simplified Method.
- If your annuity starting date is after November 18, 1996, you must use the Simplified Method.

Under the General Rule or the Simplified Method, each of your monthly annuity payments is made up of two parts: the tax-free part that is a return of your cost, and the taxable balance. The tax-free part is a fixed dollar amount. It remains the same, even if your annuity is increased. This rule applies as long as you receive your annuity. However, see *Exclusion limit*, later.

**Changing the method.** If your annuity starting date is after July 1, 1986, but before November 19, 1996, you can change the way you figure the tax-free recovery of your cost from the General Rule to the Simplified Method, or from the Simplified Method to the General Rule. However, you must use the same method for all years. To do this, you must file amended returns (showing the change) for all previous tax years, beginning with the year in which you received your first annuity payment. Generally, you must make this change before the later of:

- 3 years after the due date of the return for the year in which you received your first annuity payment, or
- 2 years after the tax for that year was paid.

**Annuity starting date.** If you retire from federal government service on a regular annuity, your annuity starting date is the "commencing date" on your annuity statement from OPM.

If something delays payment of your annuity, such as a late application for retirement, it does not affect the date your annuity begins to accrue or your annuity starting date.

**Disability retirement.** If you retired on disability, see Part III, *Rules for Disability Retirement and Credit for the Elderly or the Disabled*, later in this publication, to determine the date you will begin to report your disability payments as an annuity.

**Exclusion limit.** If your annuity starting date is after 1986, the total amount of annuity income that you (or the survivor annuitant) can exclude over the years as a return of your cost may not exceed your total cost.

**Example.** Your annuity starting date is after 1986 and you exclude \$100 a month under the Simplified Method. If your cost is \$12,000, the exclusion ends after 10 years (120 months). Thereafter, your entire annuity is taxable.

**Annuity starting date before 1987.** If your annuity starting date was before 1987, you continue to take your monthly exclusion figured under the General Rule or Simplified Method for as long as you receive your annuity. If you chose a joint and survivor annuity, your survivor continues to take the survivor's exclusion figured as of the annuity starting date. The total exclusion may be more than your cost.

**Deduction of unrecovered cost.** If your annuity starting date is after July 1, 1986, and the cost of your annuity has not been fully recovered at your (or the survivor annuitant's) death, a deduction is allowed for the unrecovered cost. The deduction is claimed on your (or your survivor's) final tax return as a miscellaneous itemized deduction (not subject to the 2%-of-adjusted-gross-income limit). If your annuity starting date is before July 2, 1986, no tax benefit is allowed for any unrecovered cost at death.

**Choosing a survivor annuity after retirement.** If you retired without a survivor annuity and began reporting your annuity under the Simplified Method, do not change your tax-free monthly amount even if you later choose a survivor annuity.

If you retired without a survivor annuity and decided to report your annuity under the General Rule, you must figure a new exclusion percentage if you later choose a survivor annuity. To figure it, reduce your cost by the amount you previously recovered tax free. Figure the expected return as of the date the reduced annuity begins. For details on the General Rule, see Publication 939.

**Canceling a survivor annuity after retirement.** If you notify the Office of Personnel Management (OPM) that your marriage has ended (by death, divorce, or annulment), your annuity can be increased to remove the reduction for a survivor benefit. The increased annuity does not change the cost recovery you figured at the annuity starting date. The tax-free part of each annuity payment remains the same.

## Simplified Method

If your annuity starting date is after November 18, 1996, you must use the Simplified Method to figure the tax-free part of your CSRS or FERS annuity. You could have chosen to use either the Simplified Method or the General Rule if your annuity starting date is after July 1, 1986, but before November 19, 1996. The Simplified Method does not apply if your annuity starting date is before July 2, 1986.

Under the Simplified Method, you figure the tax-free part of each full monthly payment by dividing your cost

by a number of months based on your age. This number will differ depending on whether your annuity starting date is on or before November 18, 1996, or later. If your annuity starting date is after 1997 and your annuity includes a survivor benefit for your spouse, this number is based on your combined ages.

**Table 1.** Use Table 1, *Simplified Method Worksheet* (near the end of this publication), to figure your taxable annuity. Be sure to keep the completed worksheet; it will help you figure your taxable amounts for later years.

**Line 2.** See the discussion at the beginning of this Part II for an explanation of your cost in the plan. If your annuity starting date was after November 18, 1996, and you chose the alternative annuity option (explained later under *Alternative Annuity Option*), you must reduce your cost by the part of the lump-sum payment you received tax-free as a return of your cost.

**Line 3.** Find the appropriate number from one of the tables at the bottom of the worksheet. If your annuity starting date is after 1997, use:

- Table 1 for an annuity **without** a survivor's benefit, or
- Table 2 for an annuity **with** a survivor's benefit.

If your annuity starting date is before 1998, use Table 1.

**Line 6.** If you retired before 1998, the amount previously recovered tax free that you must enter on line 6 is the total amount from line 10 of last year's worksheet. If your annuity starting date is before November 19, 1996, and you chose the alternative annuity option, it includes the tax-free part of the lump-sum payment you received.

**Example.** Bill Kirkland retired from the federal government on April 31, 1998, under an annuity that will provide a survivor benefit for his wife, Kathy. His annuity starting date is May 1, 1998. He must use the Simplified Method to figure the tax-free part of his annuity benefits.

Bill's monthly annuity benefit is \$1,000. He had contributed \$24,700 to his retirement plan and had received no distributions before his annuity starting date. At his annuity starting date, he was 65 and Kathy was 57.

Bill's completed worksheet (Table 1) is shown on the next page. To complete line 3, he used Table 2 at the bottom of the worksheet and found the number in the second column opposite the age range that includes 122 (his and Kathy's combined ages). Bill keeps a copy of the completed worksheet for his records. It will help him (and Kathy, if she survives him) figure the taxable amount of the annuity in later years.

Bill's tax-free monthly amount is \$80. (See line 4 of the worksheet.) If he lives to collect more than 310 monthly payments, he will have to include in his gross income the full amount of any annuity payments received after 310 payments have been made.

If Bill does not live to collect 310 monthly payments and his wife begins to receive monthly payments, she will also exclude \$80 from each monthly payment until 310 payments (Bill's and hers) have been collected. If she dies before 310 payments have been made, a miscellaneous itemized deduction (not subject to the

**Table 1. Simplified Method Worksheet (Keep For Your Records)**

See the instructions for the worksheet in Part II under *Simplified Method*.

1. Enter the total annuity received this year. Also add this amount to the total for Form 1040, line 16a, or Form 1040A, line 11a . . . . .	\$ <u>8,000</u>
2. Enter your cost in the plan at the annuity starting date, plus any death benefit exclusion . . . . .	<u>24,700</u>
<b>NOTE:</b> <i>If your annuity starting date was before this year and you completed this worksheet last year, skip line 3 and enter the amount from line 4 of last year's worksheet on line 4 below. Otherwise, go to line 3.</i>	
3. Enter the appropriate number from Table 1 below. <b>But</b> if your annuity starting date was <b>after 1997 and</b> the payments are for your life and that of your beneficiary, enter the appropriate number from Table 2 below . . . . .	<u>310</u>
4. Divide line 2 by line 3 . . . . .	<u>80</u>
5. Multiply line 4 by the number of months for which this year's payments were made. If your annuity starting date was before 1987, enter this amount on line 8 below and skip lines 6, 7, 10, and 11. Otherwise go to line 6 . . . . .	<u>640</u>
6. Enter any amounts previously recovered tax free in years after 1986 . . . . .	<u>0</u>
7. Subtract line 6 from line 2 . . . . .	<u>24,700</u>
8. Enter the smaller of line 5 or line 7 . . . . .	<u>640</u>
9. <b>Taxable annuity for year.</b> Subtract line 8 from line 1. Enter the result, but not less than zero. Also add this amount to the total for Form 1040, line 16b, or Form 1040A, line 11b. If your Form CSA 1099R or Form CSF 1099R shows a larger amount, use the amount on this line instead . . . . .	\$ <u><u>7,360</u></u>
10. Add lines 6 and 8 . . . . .	<u>640</u>
11. <b>Balance of cost to be recovered.</b> Subtract line 10 from line 2 . . . . .	\$ <u><u>24,060</u></u>

**Table 1 for Line 3 Above**

IF the age at annuity starting date was. . .	AND your annuity starting date was—	
	before November 19, 1996, enter on line 3. . .	after November 18, 1996, enter on line 3. . .
55 or under	300	360
56–60	260	310
61–65	240	260
66–70	170	210
71 or older	120	160

**Table 2 for Line 3 Above**

IF the combined ages at annuity starting date were. . .	THEN enter on line 3. . .
110 and under	410
111–120	360
121–130	310
131–140	260
141 or older	210

2%-of-adjusted-gross-income limit) will be allowed for the unrecovered cost on her final income tax return.

## General Rule

If your annuity starting date is after November 18, 1996, you cannot use the General Rule to figure the tax-free part of your CSRS or FERS annuity. If your annuity starting date is after July 1, 1986, but before November 19, 1996, you could have chosen to use either the General Rule or the Simplified Method. If your annuity starting date is before July 2, 1986, you could have chosen to use the General Rule only if you could not use the Three-Year Rule.

Under the General Rule, you figure the tax-free part of each full monthly payment by multiplying the initial gross monthly rate of your annuity by an exclusion percentage. Figuring this percentage is complex and requires the use of actuarial tables. For these tables and other information about using the General Rule, see Publication 939, *General Rule for Pensions and Annuities*.

## Three-Year Rule

If your annuity starting date was before July 2, 1986, you probably had to report your annuity using the Three-Year Rule. Under this rule, you excluded all the annuity payments from income until you fully recovered your cost. After the cost was recovered, all payments became fully taxable. You cannot use another rule to again exclude amounts from income.

The Three-Year Rule was repealed for retirees who have an annuity starting date after July 1, 1986.

## Alternative Annuity Option

If you are a nondisability retiree under either CSRS or FERS, you may be able to choose the alternative annuity option. This option is generally available only to those with certain life-threatening illnesses or other critical medical conditions. If you choose this option, you will receive a lump-sum payment equal to your total regular contributions to the retirement plan plus any interest that applies. Your monthly annuity is then reduced by about 5 to 15 percent to adjust for this payment.

**Lump-sum payment.** If you choose the alternative annuity option, the lump-sum payment you receive will have a taxable part and a tax-free part. The tax-free amount represents part of your cost, and the taxable amount represents part of the earnings on your annuity contract. To determine the taxable part of your lump-sum payment, you must know the present value of your annuity contract.



To find out the present value of your annuity contract, call the IRS Actuarial Branch 3 at 202-622-7789 (not a toll-free call).

You can figure the taxable part of a lump-sum payment using Table 2, *Worksheet for Lump-Sum Payment*, near the end of this publication.

**Example.** David Brown retired from the federal government in 1998. He had contributed \$31,000 to his retirement plan and chose to receive a lump-sum payment of that amount under the alternative annuity option. The present value of his annuity contract was \$155,000. Using the Table 2 worksheet, he figures the taxable part of the lump-sum payment and his net cost in the plan. That worksheet is shown below.

Table 2. **Worksheet for Lump-Sum Payment**  
(Keep For Your Records)

See the instructions for the worksheet in Part II under *Alternative Annuity Option*.

1. Enter your lump-sum payment (your cost in the plan at the annuity starting date)	\$ 31,000
2. Enter the present value of your annuity contract	155,000
3. Divide line 1 by line 2	.20
4. <b>Tax-free part of lump-sum payment.</b> Multiply line 1 by the number on line 3. ( <i>Caution: Do not include this amount on line 6 of Table 1 in this publication.</i> )	6,200
5. <b>Taxable part of lump-sum payment/Net cost in the plan.</b> Subtract line 4 from line 1. Include this amount in the total on line 16b of Form 1040 or line 11b of Form 1040A. Also, enter this amount on line 2 of Table 1 in this publication	24,800

David must add the \$24,800 taxable part of the lump-sum payment to the taxable part of the annuity payments he received in 1998 and include the total on his 1998 return.

**Simplified method after receiving a lump-sum payment.** If you have chosen to receive a lump-sum payment under the alternative annuity option, you must use a special rule to figure the taxable part of your annuity payments. Under this rule, you must reduce your cost in the plan (line 2 of Table 1 in this publication) by the part of the lump-sum payment you received tax free. Do **not** include this tax-free amount with other amounts recovered tax free (line 6 of Table 1 in this publication) when limiting your total exclusion to your total cost.

**Example.** Under the facts in the previous example, David figures the taxable part of his annuity payments by reducing his \$31,000 cost in the annuity plan by the \$6,200 tax-free part of the lump-sum payment. He enters his \$24,800 net cost in the plan (from line 5 of Table 2) on line 2 of Table 1. He does not include the \$6,200 tax-free part of the lump-sum payment on line 6 of Table 1. (David's Table 1 is not shown.)

**Annuity starting date before November 19, 1996.** If your annuity starting date was before November 19, 1996, and you chose the alternative annuity option, a

different rule applied to determine the taxable and tax-free parts of your lump-sum payment. Under that rule, the tax-free part was in the same proportion to the lump-sum payment that the reduction in your annuity benefit under the option was to your original annuity benefit without the option.

A different rule also applies to determine the tax-free part of your annuity payments. Under this rule, you do **not** reduce your cost in the plan (line 2 of Table 1 in this publication) by the part of the lump-sum payment you received tax free. However, you must include that tax-free amount with other amounts previously recovered tax free (line 6 of Table 1 in this publication) when limiting your total exclusion to your total cost.



**Reemployment after receiving a lump-sum payment.** If you chose to receive a lump-sum payment when you retired and then you were reemployed by the federal government before retiring again, your Form CSA 1099R may show only the amount of your contributions to your retirement plan during your reemployment. If the amount on the form does not include all your contributions, disregard it and use your total contributions to figure the taxable part of your annuity payments.

**Rollovers.** You can roll over the taxable part of the lump-sum payment to an IRA or a qualified retirement plan. OPM must withhold income tax of 20% on the taxable part of the payment unless you have OPM transfer that part directly to an IRA or a qualified retirement plan. See *Rollover Rules* later in this part for more information.

If your contributions include a deemed deposit or redeposit, discussed later, OPM will make a direct rollover only up to the net lump-sum payment amount. If the taxable amount is more than your net lump-sum payment, you can roll over the difference using your own funds within 60 days. If you do not roll over this difference, you must include it as taxable income on your income tax return.

**5- or 10-year tax option or capital gain treatment.** Your lump-sum payment **does not** qualify for the 5- or 10-year tax option or capital gain treatment. Do not report the lump-sum payment or any interest on Form 4972, *Tax on Lump-Sum Distributions*. This form is used to elect these optional methods. For more information, get Publication 575.

**Where to report.** Add any actual or deemed payment of your lump-sum credit to the total for line 16a, Form 1040, or line 11a, Form 1040A. Add the taxable part to the total for line 16b, Form 1040, or line 11b, Form 1040A, unless you roll over the taxable part to an IRA or a qualified retirement plan. If you receive the lump-sum payment in two installments, include any interest paid with the second installment on line 8a.

**Additional tax.** If you retired before the calendar year in which you reach age 55, you must pay an additional tax equal to 10% of the taxable amount of the lump-sum

payment that you do not roll over to an IRA or a qualified retirement plan. Report the additional tax on line 53, Form 1040. You may also have to complete **Form 5329, Additional Taxes Attributable to IRAs, Other Qualified Retirement Plans, Annuities, Modified Endowment Contracts, and MSAs**, and attach it to your Form 1040. If you do not have to attach Form 5329, write "No" on the dotted line next to line 53 of your Form 1040.

The 10% additional tax does not apply to the taxable amount of the lump-sum payment that is equal to your deductible medical expenses for the year (after reduction by 7½% of your adjusted gross income), even if you do not itemize deductions.

**Deemed deposits and redeposits.** Your lump-sum credit is the sum of your contributions to the retirement system, interest on those contributions, and any deemed deposits and deemed redeposits. Deemed deposits (including interest) are for federal employment during which no retirement contributions were taken out of your pay. Deemed redeposits (including interest) are for any refunds of retirement contributions that you received but have not repaid. You will get credit for this prior service without actually making these deposits or redeposits. Your reduced (alternative) annuity will be figured as though, before retirement, you had made these deposits and redeposits to OPM. The lump-sum payment actually made to you will not include these amounts.

**Lump-sum payment in installments.** If you choose the alternative annuity option, you usually will receive the lump-sum payment in two equal installments. You will receive the first installment after you make the choice upon retirement. The second installment will be paid to you, with interest, in the next calendar year. (Exceptions to the installment rule are provided for cases of critical medical need.)

Even though the lump-sum payment is made in installments, the overall tax treatment (explained at the beginning of this discussion) is the same as if the whole payment were paid at once. If the payment has a tax-free part, you must treat the taxable part as received first.

## Federal Gift Tax

If, through the exercise or nonexercise of an election or option, you provide an annuity for your beneficiary at or after your death, you have made a gift. The gift may be taxable for gift tax purposes. The value of the gift is equal to the value of the annuity.

**Joint and survivor annuity.** If the gift is an interest in a joint and survivor annuity where **only** you and your spouse can receive payments before the death of the last spouse to die, the gift will generally qualify for the unlimited marital deduction. This will eliminate any gift tax liability with regard to that gift.

If you provide survivor annuity benefits for someone other than your current spouse, such as your former spouse, the unlimited marital deduction will not apply. This may result in a taxable gift.

**More information.** For information about the gift tax, see Publication 950, *Introduction to Estate and Gift Taxes*.

## Retirement During the Past Year

If you have recently retired, the following discussions covering annual leave, voluntary contributions, and community property may apply to you.

**Annual leave.** Treat a payment for accrued annual leave received on retirement as a salary payment. It is taxable as wages in the tax year you receive it.

**Voluntary contributions.** Voluntary contributions to the retirement fund are those made in addition to the regular contributions that were deducted from your salary. They also include the regular contributions withheld from your salary after you have the years of service necessary for the maximum annuity allowed by law. Voluntary contributions are not the same as employee contributions to the Thrift Savings Plan. See *Thrift Savings Plan*, later.

**Additional annuity benefit.** If you choose an additional annuity benefit from your voluntary contributions, it is treated separately from the annuity benefit that comes from the regular contributions deducted from your salary. This separate treatment applies for figuring the amounts to be excluded from, and included in, gross income. It does not matter that you receive only one monthly check covering both benefits. Each year you will receive Form CSA 1099R, *Statement of Annuity Paid*, that will show how much of your total annuity received in the past year was from each type of benefit.

Figure the taxable and tax-free parts of your additional monthly benefits from voluntary contributions using the rules that apply to regular CSRS and FERS annuities, as explained earlier in Part II.

**Refund of voluntary contributions.** If you choose a refund of your voluntary contributions plus accrued interest, the interest is taxable to you in the tax year it is distributed unless you roll it over to an IRA or a qualified retirement plan. See *Rollover Rules*, later. The interest does not qualify for the 5- or 10-year tax option.

**Example.** You retired in November when you reached the necessary age and years of service to retire. You applied for an annuity based on your regular contributions to the plan. You chose a refund of your voluntary contributions plus interest.

On December 15, you received the refund. The interest is fully taxable (no 5- or 10-year tax option treatment is allowed) unless you roll it over to an IRA or a qualified retirement plan within 60 days.

**Additional tax.** The accrued interest included in the refund of voluntary contributions and not rolled over into an IRA or a qualified retirement plan is generally subject to a 10% additional tax on early distributions if the refund is made to you before the date you reach age 59½. However, the tax does not apply if the refund is made after your retirement and you retired during or after the calendar year in which you reached age 55.

Also, the 10% additional tax does not apply if you retired at any age because of total and permanent disability. Nor does the additional tax apply to the accrued

interest that is equal to your deductible medical expenses for the year (the amount of medical expenses that exceeds 7½% of your adjusted gross income), even if you do not itemize deductions.

Report the additional tax on line 53, Form 1040. You may also have to complete **Form 5329** and attach it to your Form 1040. If you do not have to attach Form 5329, write "No" on the dotted line next to line 53 of your Form 1040.

**Community property laws.** State community property laws apply to your annuity. These laws will affect your income tax only if you file a separate return from your spouse.

Generally, the determination of whether your annuity is separate income (taxable to you) or community income (taxable to both you and your spouse) is based on your marital status and domicile when you were working. Regardless of whether you are now living in a community property state or a noncommunity property state, your current annuity may be community income if it is based on services you performed while married and domiciled in a community property state.

At any time, you have only one domicile even though you may have more than one home. Your domicile is your fixed and permanent legal home to which, when absent, you intend to return. The question of your domicile is mainly a matter of your intentions as indicated by your actions.

If your annuity is a mixture of community income and separate income, you must divide it between the two kinds of income. The division is based on your periods of service and domicile in community and noncommunity property states while you were married.

For more information, see Publication 555, *Community Property*.

## Reemployment After Retirement

If you retired from federal service and were later reemployed by the federal government, you can continue to receive your annuity during reemployment. Your annuity will continue to be taxed just as it was before. If you are still recovering your cost, you continue to do so. If you have recovered your cost, the annuity you receive while you are reemployed is generally fully taxable. The employing agency will pay you the difference between your salary for your period of reemployment and your annuity. This amount is taxable as wages.

## Nonresident Aliens

There are some special rules for nonresident alien federal employees performing services outside the United States and for nonresident alien retirees and beneficiaries.

**Special rule for figuring your total contributions.** Your contributions to the retirement plan (your cost) also include the government's contributions to the plan to a certain extent. You include government contributions that would not have been taxable to you at the time they were contributed if they had been paid directly to you. For example, government contributions would

not have been taxable to you if, at the time made, your services were performed outside the United States. Thus, your cost is increased by government contributions that you would have excluded as income from foreign services if you had received them directly as wages. This reduces the benefits that you, or your beneficiary, must include in income.

This method of figuring your total contributions does not apply to any contributions the government made on your behalf after you became a citizen or resident of the United States.

**Limit on taxable amount.** There is a limit on the taxable amount of payments received from the CSRS, the FERS, or the TSP by a nonresident alien retiree or nonresident alien beneficiary. This limited taxable amount is in the same proportion to the otherwise taxable amount that the retiree's total U.S. Government basic pay other than tax-exempt pay for services performed outside the United States is to the retiree's total U.S. Government basic pay for all services.

Basic pay includes regular pay plus any standby differential. It does not include bonuses, overtime pay, certain retroactive pay, uniform or other allowances, or lump-sum leave payments.

To figure the limited taxable amount of your CSRS or FERS annuity or your TSP distributions, use the following worksheet.

**Worksheet for Nonresident Alien**

1. Enter the otherwise taxable amount of the CSRS or FERS annuity (from line 9 of Table 1) or TSP distributions . . . \$ \_\_\_\_\_
2. Enter the total U.S. Government basic pay other than tax-exempt pay for services performed outside the United States . . . . . \_\_\_\_\_
3. Enter the total U.S. Government basic pay for all services . . . . . \_\_\_\_\_
4. Divide line 2 by line 3 . . . . . \_\_\_\_\_
5. **Limited taxable amount.** Multiply line 1 by the number on line 4. Enter this amount on Form 1040NR, line 17b . . . \_\_\_\_\_

**Example 1.** You are a nonresident alien who had performed all services for the United States abroad as a nonresident alien. You retired and began to receive a monthly annuity of \$200. Your total basic pay for all services for the United States was \$100,000.

Without regard to the limit explained above, the taxable amount of your annuity would be \$720. Because you are a nonresident alien, you figure the taxable amount of your annuity as follows.

**Worksheet for Nonresident Alien**

1. Enter the otherwise taxable amount of the CSRS or FERS annuity (from line 9 of Table 1) or TSP distributions . . . \$ 720
2. Enter the total U.S. Government basic pay other than tax-exempt pay for services performed outside the United States . . . . . 0
3. Enter the total U.S. Government basic pay for all services . . . . . 100,000
4. Divide line 2 by line 3 . . . . . 0
5. **Limited taxable amount.** Multiply line 1 by the number on line 4. Enter this amount on Form 1040NR, line 17b . . . 0

**Example 2.** You are a nonresident alien who retired from your employment with the United States. For your work performed both within the United States and abroad you began to receive a monthly annuity of \$240.

Your total basic pay for your services for the United States was \$120,000; \$80,000 was for work done in the United States, and \$40,000 was for your work done in a foreign country. You were a nonresident alien during all of your employment.

Without regard to the limit explained above, the taxable amount of your annuity would be \$1,980. Because you are a nonresident alien, you figure the taxable amount of your annuity as follows.

**Worksheet for Nonresident Alien**

1. Enter the otherwise taxable amount of the CSRS or FERS annuity (from line 9 of Table 1) or TSP distributions . . . \$ 1,980
2. Enter the total U.S. Government basic pay other than tax-exempt pay for services performed outside the United States . . . . . 80,000
3. Enter the total U.S. Government basic pay for all services . . . . . 120,000
4. Divide line 2 by line 3 . . . . . .667
5. **Limited taxable amount.** Multiply line 1 by the number on line 4. Enter this amount on Form 1040NR, line 17b . . . 1,321

**Thrift Savings Plan**

All of the money in your Thrift Savings Plan (TSP) account is taxed as ordinary income when you receive it. This is because neither the contributions to your TSP account nor its earnings have been previously included in your taxable income. The way that you withdraw your account balance determines when you must pay the tax.

**Direct rollover by the TSP.** If you ask the TSP to transfer any part of the money in your account to an individual retirement arrangement (IRA) or other qualified retirement plan, the tax on that part is deferred until you receive payments from the IRA or other plan. See *Rollover Rules*, later.

**TSP annuity.** If you ask the TSP to buy an annuity with the money in your account, the annuity payments are taxed when you receive them. However, the payments are not subject to the tax on early distributions, even if you are under age 55 when they begin.

**Cash withdrawals.** If you withdraw any of the money in your TSP account, it is taxed as ordinary income when you receive it unless you roll it over into an IRA or other qualified plan. (See *Rollover Rules*, later.) If you receive your entire TSP account balance in a single tax year, you may be able to use the 5- or 10-year tax option to figure your tax. See *Lump-Sum Distributions* in Publication 575 for details.

If you receive a single payment or you choose to receive your account balance in monthly payments over a period of less than 10 years, the TSP must withhold 20% for federal income tax. If you choose to receive your account balance in monthly payments over a period of 10 or more years or a period based on your life expectancy, the payments are subject to withholding under the same rules as your CSRS or FERS annuity. See *Tax Withholding and Estimated Tax* in Part I.

**Tax on early distributions.** Any money paid to you from your TSP account before you reach age 59½ is generally subject to an additional 10% tax on early distributions. Report the tax on line 53 of Form 1040. You may also have to file Form 5329. For details, see the Form 1040 instructions for line 53.

This additional tax does not apply in any of the following situations.

- 1) You choose to receive your account balance in monthly payments based on your life expectancy.
- 2) You retire on disability.
- 3) You separate from government service during or after the calendar year in which you reach age 55.

Also, this tax does not apply to the amount of payments you receive equal to your medical expenses for the year, minus 7.5% of your adjusted gross income.

**Outstanding loan.** If the TSP declares a distribution from your account because money you borrowed has not been repaid when you separate from government service, your account is reduced and the amount of the distribution (your unpaid loan balance and any unpaid interest) is taxed in the year declared. The distribution also may be subject to the additional 10% tax on early distributions. However, the tax will be deferred if you make a rollover contribution to an IRA or other qualified plan equal to the declared distribution amount. See *Rollover Rules*, next. If you withdraw any money from your TSP account the same year, the TSP must withhold income tax of 20% of the total of the declared distribution and the amount withdrawn.

**More information.** For more information about the TSP, see *Summary of the Thrift Savings Plan for Federal Employees*, distributed to all federal employees. Also see *Important Tax Information About Payments From Your Thrift Savings Plan Account* (Rev.

July 1998) and *Tax Treatment of TSP Payments to Nonresident Aliens and Their Beneficiaries* (Rev. August 1998), which are available from your agency personnel office or from the TSP.



The above documents are also available on the Internet at [www.tsp.gov](http://www.tsp.gov). Select "Forms and Publications."

## Rollover Rules

A rollover is a tax-free withdrawal of cash or other assets from one qualified retirement plan or IRA and its reinvestment in another qualified retirement plan or IRA. You do not include the amount rolled over in your income, and you cannot take a deduction for it. The amount rolled over is taxable later as the new program pays that amount to you. If you roll over amounts into an IRA, subsequent distributions of these amounts from the IRA do not qualify for the capital gain or the 5- or 10-year tax option. Capital gain treatment or the 5- or 10-year tax option will be regained if the IRA contains only amounts rolled over from a qualified plan and these amounts are rolled over from the IRA into a qualified retirement plan.

A qualified retirement plan is a qualified pension, profit-sharing, or stock bonus plan, or a qualified annuity plan. The CSRS, the FERS, and the TSP are considered qualified retirement plans.

**Distributions eligible for rollover treatment.** If you receive a refund of your CSRS or FERS contributions when you leave government service, you can roll over any interest you receive on the contributions. You cannot roll over any part of your CSRS or FERS annuity payments.

You can roll over a distribution of any part of your TSP account balance except:

- 1) A distribution of your account balance that you choose to receive in monthly payments over:
  - a) Your life expectancy, or
  - b) A period of 10 years or more,
- 2) A required minimum distribution generally beginning at age 70½, or
- 3) A declared distribution because of an unrepaid loan, if you have not separated from government service (see *Outstanding Loan* under *Thrift Savings Plan*, earlier).

In addition, a distribution to your beneficiary generally is not treated as an eligible rollover distribution. However, see *Qualified domestic relations order* and *Rollover by surviving spouse*, later.

**Direct rollover option.** You can choose to have the OPM or TSP transfer any part of an eligible rollover distribution directly to another qualified retirement plan that accepts rollover distributions or to an IRA.

**No tax withheld.** If you choose the direct rollover option, no tax will be withheld from any part of the distribution that is directly paid to the trustee of the other plan.

**Payment to you option.** If an eligible rollover distribution is paid to you, the OPM or TSP must withhold 20% for income tax even if you plan to roll over the distribution to another qualified retirement plan or IRA. However, the full amount is treated as distributed to you even though you actually receive only 80%. You must include in income any part (including the part withheld) that you do not roll over within 60 days to another qualified retirement plan or to an IRA.

If you leave government service before the calendar year in which you reach age 55 and are under age 59½ when a distribution is paid to you, you may have to pay an additional 10% tax on any part, including any tax withheld, that you do not roll over. See *Tax on Early Distributions* in Publication 575.

**Exception to withholding.** Withholding from an eligible rollover distribution paid to you is not required if the distributions for your tax year total less than \$200.

**Partial rollovers.** If you receive a lump-sum distribution, it may qualify for capital gain treatment or the 5- or 10-year tax option. See *Lump-Sum Distributions* in Publication 575. If you roll over any part of the distribution, the part you keep does **not** qualify for this special tax treatment.

**Rolling over more than amount received.** If you want to roll over more of an eligible rollover distribution than the amount you received after income tax was withheld, you will have to add funds from some other source (such as your savings or borrowed amounts).

**Example.** You left government service at age 53. On February 1, 1999, you receive an eligible rollover distribution of \$10,000 from your TSP account. The TSP withholds \$2,000, so you actually receive \$8,000. If you want to roll over the entire \$10,000 to postpone including that amount in your income, you will have to get \$2,000 from some other source and add it to the \$8,000 you actually received. You must complete the rollover by April 2, 1999.

If you roll over only \$8,000, you must include in your 1999 income the \$2,000 not rolled over. Also, you may be subject to the 10% additional tax on the \$2,000.

**Time for making rollover.** You must complete the rollover of an eligible rollover distribution by the 60th day following the day on which you receive the distribution.

**Frozen deposits.** If an amount that was distributed to you is deposited in an account from which you cannot withdraw it, because of either:

- 1) The bankruptcy or insolvency of any financial institution, or
- 2) Any requirement imposed by the state in which the institution is located because of the bankruptcy or insolvency (or threat of it) of one or more financial institutions in the state,

that amount is considered a “frozen deposit” for the period during which you cannot withdraw it.

A special rule extends the period allowed for a tax-free rollover for frozen deposits. The period during which the amount is a frozen deposit is not counted in the 60-day period allowed for a tax-free rollover to a qualified plan or an IRA. Also, the 60-day period does

not end earlier than 10 days after the deposit is no longer a frozen deposit. To qualify under this rule, the deposit must be frozen on at least one day during the 60-day rollover period.

**Qualified domestic relations order.** You may be able to roll over tax free all or part of a distribution you receive from the CSRS, the FERS, or the TSP under a court order in a divorce or similar proceeding. You must receive the distribution as the government employee's spouse or former spouse (not as a nonspousal beneficiary). The rollover rules apply to you as if you were the employee. You can roll over the distribution if it is an eligible rollover distribution (described earlier) and it is made under a qualified domestic relations order (QDRO) or, for the TSP, a qualifying order.

A QDRO is a judgment, decree, or order relating to payment of child support, alimony, or marital property rights. The payments must be made to a spouse, former spouse, child, or other dependent of a participant in the plan. For the TSP, a QDRO can be a qualifying order, but a domestic relations order can be a qualifying order even if it is not a QDRO. For example, a qualifying order can include an order that requires a TSP payment of attorney's fees to the attorney for the spouse, former spouse, or child of the participant.

The order must contain certain information, including the amount or percentage of the participant's benefits to be paid to each payee. It cannot require the plan to pay benefits in a form not offered by the plan, nor can it require the plan to pay increased benefits.

A distribution that is paid to a child, dependent, or, if applicable, an attorney for fees, under a QDRO or a qualifying order is taxed to the plan participant.

**Rollover by surviving spouse.** You may be able to roll over tax free all or part of the CSRS, FERS, or TSP distribution you receive as the surviving spouse of a deceased employee. The rollover rules apply to you as if you were the employee, except that you can roll over the distribution only into an IRA. You cannot roll it over into a qualified retirement plan. A distribution paid to a beneficiary other than the employee's surviving spouse is not an eligible rollover distribution.

**How to report.** On your Form 1040, report the total distributions from the CSRS, FERS, or TSP on line 16a. Report the taxable amount of the distributions minus the amount rolled over, regardless of how the rollover was made, on line 16b. If you file Form 1040A, report the total distributions on line 11a and the taxable amount minus the amount rolled over on line 11b.

**Written explanation to recipients.** The TSP or OPM must provide a written explanation to you within a reasonable period of time before making an eligible rollover distribution to you. It must tell you about:

- 1) Your right to have the distribution paid tax free directly to another qualified retirement plan or to an IRA,
- 2) The requirement to withhold tax from the distribution if it is not paid directly to another qualified retirement plan or to an IRA,

- 3) The nontaxability of any part of the distribution that you roll over to another qualified retirement plan or to an IRA within 60 days after you receive the distribution, and
- 4) If they apply, the other qualified retirement plan rules, including those for lump-sum distributions, alternate payees, and cash or deferred arrangements.

**Reasonable period of time.** The TSP or OPM must provide you with a written explanation no earlier than 90 days and no later than 30 days before the distribution is made. However, you can choose to have a distribution made less than 30 days after the explanation is provided as long as the following two requirements are met.

- 1) You must have the opportunity to consider whether or not you want to make a direct rollover for at least 30 days after the explanation is provided.
- 2) The information you receive must clearly state that you have the right to have 30 days to make a decision.

Contact the TSP or OPM if you have any questions about this information.

**Choosing the right option.** The following comparison chart may help you decide which distribution option to choose. Carefully compare the tax effects of each and choose the option that is best for you.

### Comparison Chart

Direct Rollover	Payment To You
No withholding.	Payer must withhold income tax of 20% on the taxable part even if you roll it over to another plan or to an IRA.
No 10% additional tax.	If you are under age 59½, a 10% additional tax may apply to the taxable part, including the tax withheld, that you do not roll over.
Not income until later distributed to you from the other plan or the IRA.	Taxable part, including the tax withheld, is income if not rolled over.
Not eligible for capital gain or 5- or 10-year tax option. *	May be eligible for capital gain treatment or the 5- or 10-year tax option if no part is rolled over.

\*May be eligible for capital gain treatment or the 5- or 10-year tax option when later distributed to you from the plan that accepts the rollover.

## How To Report Benefits

If you received annuity benefits that are not fully taxable, report the total received for the year on Form 1040, line 16a, or on Form 1040A, line 11a. Also include on that line the total of any other pension plan payments (even if fully taxable, such as those from the TSP) that you received during the year in addition to the annuity. Report the taxable amount of these total benefits on line 16b (Form 1040) or line 11b (Form 1040A). If you use Form 4972, *Tax on Lump-Sum Distributions*, however, to report the tax on any amount, do not include that amount on lines 16a and 16b or lines 11a and 11b; follow the Form 4972 instructions.

If you received only fully taxable payments from your retirement, the TSP, or other pension plan, report on

Form 1040, line 16b, or Form 1040A, line 11b, the total received for the year (except for any amount reported on Form 4972); no entry is required on line 16a (Form 1040) or line 11a (Form 1040A).

## Part III Rules for Disability Retirement and Credit for the Elderly or the Disabled

This part of the publication is for federal employees and retirees who receive disability benefits under the CSRS, the FERS, or other federal programs. It also explains the tax credit available to certain taxpayers because of age or disability.

### Disability Retirement

If you retired on disability, the disability pension you receive from the CSRS or FERS is taxable as wages until you reach **minimum retirement age**. Beginning on the day after you reach minimum retirement age, your payments are treated as a retirement annuity. At that time or at any time thereafter, you can begin to recover the cost of your annuity under the rules discussed in Part II.

If you find that you could have started your recovery in an earlier year for which you have already filed a return, you can elect to start your recovery of contributions in that earlier year by filing an amended return for that year and each succeeding year. Generally, an amended return for any year must be filed within 3 years after the due date for filing your original return for that year.

**Minimum retirement age (MRA).** This is the age at which you could first receive an annuity were you not disabled. This is generally based on your age and length of service.

**Retirement under the Civil Service Retirement System (CSRS).** In most cases, under the CSRS, the minimum combinations of age and service for retirement are:

- Age 55 with 30 years of service,
- Age 60 with 20 years of service,
- Age 62 with 5 years of service, and
- For law enforcement, firefighter, or air traffic controller service, age 50 with 20 years of covered service.

**Retirement under the Federal Employees Retirement System (FERS).** Your MRA under the FERS is between ages 55 and 57 with at least 10 years of service. With at least 5 years of service, your MRA cannot be greater than age 62. Specifically, your MRA with at least 10 years of service is shown in the following table.

**If you were born in** \_\_\_\_\_

1947 or earlier .....  
 1948 .....  
 1949 .....  
 1950 .....  
 1951 .....  
 1952 .....  
 1953 to 1964 .....  
 1965 .....  
 1966 .....  
 1967 .....  
 1968 .....  
 1969 .....  
 1970 or later .....

**Your MRA is** \_\_\_\_\_

55 years  
 55 years, 2 months  
 55 years, 4 months  
 55 years, 6 months  
 55 years, 8 months  
 55 years, 10 months  
 56 years  
 56 years, 2 months  
 56 years, 4 months  
 56 years, 6 months  
 56 years, 8 months  
 56 years, 10 months  
 57 years

**How to report.** You must report all your disability payments received before minimum retirement age on line 7 (Form 1040 or Form 1040A).

**Withholding.** For income tax withholding purposes, a disability annuity is treated the same as a nondisability annuity. This treatment also applies to disability payments received before minimum retirement age when these payments are shown as wages on your return. See *Tax Withholding and Estimated Tax* in Part I, earlier.

### Credit for the Elderly or the Disabled

You can take the credit for the elderly or the disabled if:

- 1) You are a **qualified individual**, and
- 2) Your income is not more than certain limits.

You are a qualified individual for this credit if you are a U.S. citizen or resident and, at the end of the tax year, you are:

- 1) Age 65 or older, or
- 2) Under age 65 and you—
  - a) Retired on permanent and total disability,
  - b) Received taxable disability income, and
  - c) Did not reach **mandatory retirement age** (explained later) before the beginning of the tax year.

You are retired on permanent and total disability if you were permanently and totally disabled when you retired, and you retired on disability before the close of the tax year. If you retired on disability before 1977 but you were not permanently and totally disabled at the time you retired, you can qualify for the credit if you were permanently and totally disabled on January 1, 1976, or January 1, 1977.

**Permanently and totally disabled.** You are permanently and totally disabled if you cannot engage in any substantial gainful activity because of your physical or mental condition. A physician must certify that your condition is expected to result in death or has lasted, or can be expected to last, continuously for 12 months or more. **Substantial gainful activity** is the performance of significant duties over a reasonable period of time while working for pay or profit, or in work generally done for pay or profit.

**Mandatory retirement age.** This is the age set by your employer at which you must retire. There is no mandatory retirement age for most federal employees. However, there is a mandatory retirement age for the following employees.

- 1) An air traffic controller appointed after May 15, 1972, by the Department of Transportation or the Department of Defense generally must retire by the last day of the month in which he or she reaches age 56.
- 2) A firefighter employed by the U.S. Government who is otherwise eligible for immediate retirement generally must retire by the last day of the month in which he or she reaches age 55 or, if later, completes 20 years of firefighter service.
- 3) A law enforcement officer employed by the U.S. Government who is otherwise eligible for immediate retirement generally must retire by the last day of the month in which he or she reaches age 57 or, if later, completes 20 years of law enforcement service.

**Physician's statement.** If you are under 65, you must have your physician complete a statement certifying that you are permanently and totally disabled. You must keep this statement for your tax records. You can use the *Physician's Statement* in the instructions for either Schedule R (Form 1040) or Schedule 3 (Form 1040A).

**Figuring the credit.** If you want the Internal Revenue Service to figure your tax and credits, including the credit for the elderly or the disabled, see Publication 967, *The IRS Will Figure Your Tax*, and the instructions for Schedule R (Form 1040) or Schedule 3 (Form 1040A).

**More information.** For detailed information about this credit, get Publication 524.

### Other Benefits

The tax treatment of certain other benefits is explained in this section.

**Federal Employees' Compensation Act (FECA).** FECA payments you receive for personal injuries or sickness resulting from the performance of your duties are like workers' compensation. They are tax exempt and are not treated as disability income or annuities. However, payments you receive while your claim is being processed, including pay while on sick leave and "continuation of pay" for up to 45 days, are taxable.

**Sick pay or disability payments repaid.** If you repay sick leave or disability payments you received in an earlier year to be eligible for nontaxable FECA benefits, you can deduct the amount you repay. You can claim the deduction whether you repay the amount yourself or have the FECA payment sent directly to your employing agency or the OPM.

Claim the deduction on Schedule A (Form 1040) as a miscellaneous itemized deduction, subject to the 2%-of-adjusted-gross-income limit. It is considered a business loss and may create a net operating loss if

your deductions for the year are more than your income for the year. Get Publication 536, *Net Operating Losses*, for more information. The repayment is not eligible for the special tax credit that applies to repayments over \$3,000 of amounts received under a claim of right.

If you repay sick leave or disability payments in the same year you receive them, the repayment reduces the taxable sick pay or disability benefits you include in income. Do not deduct it separately.

**Terrorist attack.** Disability benefits you receive for injuries resulting from a violent attack are tax exempt and are not treated as disability income or annuities if:

- 1) The attack took place while you were a federal employee performing official duties outside the United States, and
- 2) The Secretary of State determines it to have been a terrorist attack.

**Disability resulting from military service injuries.**

If you received tax-exempt benefits from the Department of Veterans Affairs for personal injuries resulting from active service in the armed forces and later receive CSRS or FERS disability payments for disability arising from the same injuries, you cannot treat the disability payments as tax-exempt income. They are treated as a disability pension or annuity subject to the rules described earlier.

**Payment for annual leave.** When you retire, any payment for your unused annual leave is taxed as a salary payment. It is not treated as disability or annuity pay, but is taxed as wages in the tax year you receive the payment.

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## Part IV Rules for Survivors of Federal Employees

This part of the publication is for survivors of federal employees. It explains how to treat amounts you receive because of the employee's death. If you are the survivor of a federal retiree, see Part V.

**Employee earnings.** Salary or wages earned by a federal employee but paid to the employee's survivor or beneficiary after the employee's death are "income in respect of the decedent." This income is taxable to the survivor or beneficiary. This treatment also applies to payments for accrued annual leave.

**Dependents of public safety officers.** The death benefit payable to surviving dependents of public safety officers (law enforcement officers or firefighters) who die in the performance of duty is not taxable. The benefit applies to public safety officers who died from injuries sustained after September 28, 1976, and is administered through the Bureau of Justice Assistance.

The Bureau may pay the surviving dependents a temporary benefit up to \$3,000 if it finds that the death

of a public safety officer is one for which a final benefit will probably be paid. If there is no final payment, the recipient of the temporary benefit is liable for repayment. However, the Bureau may not require all or part of the repayment if it will cause a hardship. If that happens, that amount is tax free.

The death benefit is not includible in the decedent's gross estate for federal estate tax purposes.

## Death Benefit Exclusion

If the employee died **before August 21, 1996**, you can exclude from income up to \$5,000 paid to you as beneficiary of the employee because of his or her death. The maximum total exclusion is \$5,000 regardless of the number of employers paying death benefits or the number of beneficiaries. If more than one person is entitled to death benefits, they must allocate the \$5,000 exclusion among themselves in proportion to the relative value of their benefits.



*The exclusion does not apply if the employee died after August 20, 1996.*

The exclusion applies to the benefits you receive from the CSRS and FERS. It also applies to benefits you receive from the TSP if the employee's entire account balance is paid to the beneficiaries within the same calendar year. See *Thrift Savings Plan*, later.

The exclusion is treated as additional contributions by the employee. Add the amount of the allowable exclusion to the employee's unadjusted cost in figuring your tax-free benefits.

## FERS Death Benefit

You may be entitled to a special FERS death benefit if you were the spouse of an active FERS employee who died after at least 18 months of federal service. At your option, you can take the benefit in the form of a single payment or in the form of a special annuity payable over a 3-year period.

The tax treatment of the special death benefit depends on the option you choose and whether a FERS survivor annuity is also paid.

If you choose the **single payment option**, use the following rules.

- 1) If a FERS survivor annuity is not paid, at least part of the special death benefit is tax free. The tax-free part is an amount equal to the employee's FERS contributions (plus any allowable death benefit exclusion allocated to that benefit).
- 2) If a FERS survivor annuity is paid, all of the special death benefit is taxable. You cannot allocate any of the employee's FERS contributions (or any allowable death benefit exclusion) to the special death benefit.

If you choose the **3-year annuity option**, at least part of each monthly payment is tax free. Use the following rules.

- 1) If a FERS survivor annuity is not paid, the tax-free part of each monthly payment is an amount equal to the employee's FERS contributions (plus any al-

allowable death benefit exclusion allocated to the special death benefit) divided by 36.

- 2) If a FERS survivor annuity is paid, allocate the employee's FERS contributions (plus any allowable death benefit exclusion allocated to the FERS benefits) between the 3-year annuity and the survivor annuity. Make the allocation in the same proportion that the expected return from each annuity bears to the total expected return from both annuities. Divide the amount allocated to the 3-year annuity by 36. The result is the tax-free part of each monthly payment of the 3-year annuity.

## CSRS or FERS Survivor Annuity

If you receive a CSRS or FERS survivor annuity, you can recover the employee's cost tax free. The employee's cost is the total of the retirement plan contributions that were taken out of his or her pay. If the employee died before August 21, 1996, see *Death Benefit Exclusion*, earlier.

How you figure the tax-free recovery of the cost depends on your **annuity starting date**. This is the day after the date of the employee's death. The methods to use are the same as those described near the beginning of Part II under *Recovering your cost tax free*.

The following discussions cover only the Simplified Method. You can use this method if your annuity starting date is after July 1, 1986. You **must** use this method if your annuity starting date is after November 18, 1996. Under the Simplified Method, each of your monthly annuity payments is made up of two parts: the tax-free part that is a return of the employee's cost, and the taxable balance. The tax-free part remains the same, even if your annuity is increased. However, see *Exclusion limit*, later.

**Surviving spouse with no children receiving annuities.** Under the Simplified Method, you figure the tax-free part of each full monthly payment by dividing your cost by a number of months based on your age. This number will differ depending on whether your annuity starting date is on or before November 18, 1996, or later. To use the Simplified Method, complete the worksheet in Table 1, near the end of this publication. Specific instructions for Table 1 are given in Part II under *Simplified Method*.

**Example.** Diane Greene, age 48, began receiving a \$1,500 monthly CSRS annuity in March 1998 upon the death of her husband. Her husband was a federal employee when he died. She received 10 payments in 1998. Her husband had contributed \$36,000 to the retirement plan.

Diane must use the Simplified Method. Her completed worksheet (Table 1) is shown on the next page. To complete line 3, she used Table 1 at the bottom of the worksheet and found the number in the last column opposite the age range that includes her age. Diane keeps a copy of the completed worksheet for her records. It will help her figure her taxable annuity in later years.

Diane's tax-free monthly amount is \$100 (line 4 of the worksheet). If she lives to collect more than 360 payments, the payments after the 360th will be fully tax-

ble. If she dies before 360 payments have been made, a miscellaneous itemized deduction (not subject to the 2%-of-adjusted-gross-income limit) will be allowed for the unrecovered cost on her final income tax return.

**Surviving spouse with child.** If the survivor benefits include both a life annuity for the surviving spouse and one or more temporary annuities for the employee's children, an additional step is needed under the Simplified Method to allocate the monthly exclusion among the beneficiaries correctly.

Figure the total monthly exclusion for all beneficiaries by completing lines 2 through 4 of the worksheet in Table 1 as if only the surviving spouse received an annuity. Then, to figure the monthly exclusion for each beneficiary, multiply line 4 of the worksheet by a fraction. For any beneficiary, the numerator of the fraction is that beneficiary's monthly annuity, and the denominator of the fraction is the total of the monthly annuity payments to all the beneficiaries.

The ending of a child's temporary annuity does not affect the total monthly exclusion figured under the Simplified Method. The total exclusion merely needs to be reallocated at that time among the remaining beneficiaries. If only the surviving spouse is left drawing an annuity, the surviving spouse is entitled to the entire monthly exclusion as figured in the worksheet.

**Example.** Assume the same facts as in the Diane Greene example, earlier, except that the Greens had a son, David, who was age 15 at the time of his father's death. David is entitled to a \$500 per month temporary annuity until he reaches age 18 (age 22, if he remains a full-time student and does not marry).

In completing the Simplified Method Worksheet, Diane fills out the entries through line 4 exactly as shown in the earlier example. That is, she includes on line 1 only the amount of the annuity she herself received and she uses on line 3 the 360 factor for her age. After arriving at the \$100 monthly exclusion on line 4, however, Diane allocates it between her own annuity and that of her son.

To find how much of the monthly exclusion to allocate to her own annuity, Diane multiplies the \$100 monthly exclusion by the fraction \$1,500 (her monthly annuity) over \$2,000 (the total of her \$1,500 and David's \$500 annuities). She enters the result, \$75, just below the entry space for line 4. She completes the worksheet by entering \$750 on lines 5 and 8 and \$14,250 on line 9.

A second worksheet is completed for David's annuity. On line 1, he enters \$5,000 as the total annuity received. Lines 2, 3, and 4 are the same as those on his mother's worksheet. In allocating the \$100 monthly exclusion on line 4 to his annuity, David multiplies it by the fraction \$500 over \$2,000. His resulting monthly exclusion is \$25. His exclusion for the year (line 8) is \$250 and his taxable annuity for the year (line 9) is \$4,750.

Diane and David only need to complete lines 10 and 11 on a single worksheet to keep track of their unrecovered cost for next year. These lines are exactly as shown in the earlier example.

When David's temporary annuity ends, the computation of the total monthly exclusion will not change. The

**Table 1. Simplified Method Worksheet (Keep For Your Records)**

See the instructions for the worksheet in Part II under *Simplified Method*.

1. Enter the total annuity received this year. Also add this amount to the total for Form 1040, line 16a, or Form 1040A, line 11a . . . . .	\$ 15,000
2. Enter your cost in the plan at the annuity starting date, plus any death benefit exclusion	36,000
<b>NOTE:</b> <i>If your annuity starting date was before this year and you completed this worksheet last year, skip line 3 and enter the amount from line 4 of last year's worksheet on line 4 below. Otherwise, go to line 3.</i>	
3. Enter the appropriate number from Table 1 below. <b>But</b> if your annuity starting date was <b>after 1997 and</b> the payments are for your life and that of your beneficiary, enter the appropriate number from Table 2 below . . . . .	360
4. Divide line 2 by line 3 . . . . .	100
5. Multiply line 4 by the number of months for which this year's payments were made. If your annuity starting date was before 1987, enter this amount on line 8 below and skip lines 6, 7, 10, and 11. Otherwise go to line 6 . . . . .	1,000
6. Enter any amounts previously recovered tax free in years after 1986 . . . . .	0
7. Subtract line 6 from line 2 . . . . .	36,000
8. Enter the smaller of line 5 or line 7 . . . . .	1,000
9. <b>Taxable annuity for year.</b> Subtract line 8 from line 1. Enter the result, but not less than zero. Also add this amount to the total for Form 1040, line 16b, or Form 1040A, line 11b. If your Form CSA 1099R or Form CSF 1099R shows a larger amount, use the amount on this line instead . . . . .	\$ 14,000
10. Add lines 6 and 8 . . . . .	1,000
11. <b>Balance of cost to be recovered.</b> Subtract line 10 from line 2 . . . . .	\$ 35,000

**Table 1 for Line 3 Above**

IF the age at annuity starting date was . . .	AND your annuity starting date was—	
	before November 19, 1996, enter on line 3. . .	after November 18, 1996, enter on line 3. . .
55 or under	300	360
56–60	260	310
61–65	240	260
66–70	170	210
71 or older	120	160

**Table 2 for Line 3 Above**

IF the combined ages at annuity starting date were. . .	THEN enter on line 3. . .
110 and under	410
111–120	360
121–130	310
131–140	260
141 or older	210

only difference will be that Diane will then claim the full exclusion against her annuity alone.

**Annuity for a surviving child only.** A method similar to the Simplified Method also can be used to figure the taxable and nontaxable parts of a temporary annuity (or annuities) for one or more surviving children when there is no surviving spouse annuity. To use this method, divide the deceased employee's cost by the number of months from the child's annuity starting date until the date the child will reach age 22. The result is the monthly exclusion. (But the monthly exclusion cannot be more than the monthly annuity payment. You can carry over unused exclusion amounts to apply against future annuity payments.)

**More than one child.** If there is more than one child entitled to a temporary annuity (and no surviving spouse annuity), divide the cost by the number of months of payments until the date the **youngest** child will reach age 22. This monthly exclusion must then be allocated among the children in proportion to their monthly annuity payments, like the exclusion shown in the previous example.

**Disabled child.** If a child otherwise entitled to a temporary annuity was permanently disabled at the annuity starting date (and there is no surviving spouse annuity), that child is treated for tax purposes as receiving a lifetime annuity, like a surviving spouse. The child must complete line 3 of the Simplified Method Worksheet using a number in Table 1 at the bottom of the worksheet corresponding to the child's age at the annuity starting date. If another child (or children) is also entitled to a temporary annuity, an allocation like the one shown under *Surviving spouse with child*, earlier, must be made to determine each child's share of the exclusion.

**Exclusion limit.** If your annuity starting date is after 1986, the most that can be recovered tax free is the cost of the annuity. Once the total of your exclusions equals the cost when annuity payments began, your entire annuity is taxable. If your annuity starting date is before 1987, the tax-free part of each whole monthly payment remains the same each year you receive payments—even if you outlive the number of months used on line 3 of the Simplified Method Worksheet. The total exclusion may be more than the cost of the annuity.

**Deduction of unrecovered cost.** If the annuity starting date is after July 1, 1986, and death occurs before all the cost is recovered tax free, the unrecovered cost can be claimed as a miscellaneous itemized deduction (not subject to the 2%-of-adjusted-gross-income limit) for the beneficiary's last tax year.

### Survivors of Slain Public Safety Officers

Generally, if you receive a survivor annuity as the spouse, former spouse, or child of a public safety officer killed after 1996 in the line of duty, you can exclude it from your gross income. The annuity is excludable to the extent that it is due to the officer's service as a public safety officer. Public safety officers include police and law enforcement officers, fire fighters, ambulance

crews, and rescue squads. The exclusion does not apply if your actions were a substantial contributing factor to the death of the officer. It also does not apply if:

- The death was caused by the intentional misconduct of the officer or by the officer's intention to cause his or her own death,
- The officer was voluntarily intoxicated at the time of death, or
- The officer was performing his or her duties in a grossly negligent manner at the time of death.



*The special death benefit paid to the spouse of a FERS employee (see FERS Death Benefit, earlier) is not eligible for this exclusion.*

### Lump-Sum CSRS or FERS Payment

If a federal employee dies before retiring and leaves no one eligible for a survivor annuity, the estate or other beneficiary will receive a lump-sum payment from the CSRS or FERS. This single payment is made up of the regular contributions to the retirement fund plus accrued interest, if any, to the extent not already paid to the employee.

The beneficiary is taxed, in the year a lump sum is distributed or made available, only on the amount of any accrued interest. The payment of the employee's contributions to the fund is not taxed.

**Lump-sum payment at end of survivor annuity.** If an annuity is paid to the federal employee's survivor and the survivor annuity ends before an amount equal to the deceased employee's contributions plus any interest has been paid out, the rest of the contributions plus any interest will be paid in a lump sum to the employee's estate or other beneficiary. Generally, this beneficiary will not have to include any of the lump sum in gross income because, when it is added to the amount of the annuity previously received that was excludable, it still will be less than the employee's total contributions (plus any death benefit exclusion, if it applied).



To figure the taxable amount, if any, use the following worksheet.

#### Lump-Sum Payment at End of Survivor Annuity

1. Enter the lump-sum payment . . . . \$ \_\_\_\_\_
2. Enter the tax-free annuity payments previously received . . . . . \_\_\_\_\_
3. Add lines 1 and 2 . . . . . \_\_\_\_\_
4. Enter the employee's total cost . . . . \_\_\_\_\_
5. **Taxable amount.** Subtract line 4 from line 3. Enter the result, but not less than zero . . . . . \_\_\_\_\_

**Example.** At the time of your brother's death in December 1997, he was employed by the federal government and had contributed \$45,000 to the CSRS. His widow received \$6,600 in survivor annuity payments before she died in 1998. She had used the Simplified

Method for reporting her annuity and properly excluded \$1,000 from gross income.

Since only \$6,600 of the guaranteed amount of \$45,000 (your brother's contributions) was paid as an annuity, the balance of \$38,400 was paid to you in a lump sum as your brother's sole beneficiary. You figure the taxable amount of this payment as follows.

**Lump-Sum Payment at End of Survivor Annuity**

1. Enter the lump-sum payment . . . . .	\$38,000
2. Enter the tax-free annuity payments previously received . . . . .	1,000
3. Add lines 1 and 2 . . . . .	39,000
4. Enter the employee's total cost . . . . .	45,000
5. <b>Taxable amount.</b> Subtract line 4 from line 3. Enter the result, but not less than zero . . . . .	0

**Voluntary contributions.** If a CSRS employee dies before retiring from government service, any voluntary contributions to the retirement fund cannot be used to provide an additional annuity to the survivors. Instead, the voluntary contributions plus any accrued interest will be paid in a lump sum to the estate or other beneficiary. The beneficiary reports this payment minus the employee's total voluntary contributions as income for the year distributed or made available. This excess may qualify for capital gain treatment or the 5- or 10-year tax option.

Generally, the taxable part of a lump-sum distribution from active participation in a year before 1974 may qualify for capital gain treatment. The part from active participation after 1973 is taxed as ordinary income. The beneficiary can choose to have this distribution taxed under the 5- or 10-year tax option. This treatment applies only if:

- 1) Regular annuity benefits cannot be paid under the system, and
- 2) The beneficiary also receives a lump-sum payment of the compulsory contributions plus interest within the same tax year as the voluntary contributions.

For more information, see *Lump-Sum Distributions* in Publication 575.

**Thrift Savings Plan**

The payment you receive as the beneficiary of a decedent's Thrift Savings Plan (TSP) account is fully taxable. However, if you are the decedent's surviving spouse, you generally can roll over the payment to an IRA tax free. (You cannot make a rollover to another qualified plan.) If you do not choose a direct rollover of the decedent's TSP account, mandatory 20% income tax withholding will apply. For more information, see *Rollover Rules*, in Part II. If you are not the surviving spouse, the payment is not eligible for rollover treatment. The TSP will withhold 10% of the payment for income tax, unless you give the TSP a Form W-4P to choose not to have tax withheld.

If the entire TSP account balance is paid to the beneficiaries in the same calendar year, the payments

might qualify for the 5- or 10-year tax option. See Publication 575 for details. Also see *Important Tax Information About Thrift Savings Plan Death Benefit Payments (Rev. March 1998)*, which is available from the TSP.



The above TSP document is also available on the Internet at [www.tsp.gov](http://www.tsp.gov). Select "Forms and Publications" and then select "Other Documents."

**Federal Estate Tax**

Form 706, *United States Estate (and Generation-Skipping Transfer) Tax Return*, must be filed for the estate of a citizen or resident of the United States who died in 1998 if the gross estate is more than \$625,000. Included in this \$625,000 are any taxable gifts made by the decedent after 1976, and the specific exemption allowed for gifts by the decedent after September 8, 1976, and before 1977.

The gross estate generally includes the value of all property beneficially owned by the decedent at the time of death. Examples of property included in the gross estate are salary or annuity payments that had accrued to an employee or retiree, but which were not paid before death, and the balance in the decedent's TSP account.

The gross estate usually also includes the value of the death and survivor benefits payable under the CSRS or the FERS. If the federal employee died leaving no one eligible to receive a survivor annuity, the lump sum (representing the employee's contribution to the system plus any accrued interest) payable to the estate or other beneficiary is included in the employee's gross estate.

**Marital deduction.** The estate tax marital deduction is a deduction from the gross estate of the value of property that is included in the gross estate but that passes, or has passed, to the surviving spouse. Generally, there is no limit on the amount of the marital deduction. Community property passing to the surviving spouse qualifies for the marital deduction.

**More information.** For more information, get Publication 950, *Introduction to Estate and Gift Taxes*, and Publication 559, *Survivors, Executors, and Administrators*.

**Part V  
Rules for Survivors  
of Federal Retirees**

This part of the publication is for survivors of federal retirees. It explains how to treat amounts you receive because of the retiree's death.

**Decedent's retirement benefits.** Retirement benefits accrued and payable to a CSRS or FERS retiree before death, but paid to you as a survivor, are taxable in the same manner and to the same extent these benefits

would have been taxable had the retiree lived to receive them.

## CSRS or FERS Survivor Annuity

CSRS or FERS annuity payments you receive as the surviving spouse of a federal retiree are fully taxable or are partly taxable under either the General Rule or the Simplified Method.

**Cost recovered.** If the retiree reported the annuity under the Three-Year Rule and recovered tax free all of his or her cost before dying, your survivor annuity payments are fully taxable. This is also true if the retiree had an annuity starting date after 1986, reported the annuity under the General Rule or the Simplified Method, and had fully recovered his or her cost tax free.

**General Rule.** If the retiree was reporting the annuity under the General Rule, use the same exclusion percentage that the retiree used. Apply the exclusion percentage to the amount specified as your survivor annuity at the retiree's annuity starting date. Do not apply the exclusion percentage to any cost-of-living increases made after that date. Those increases are fully taxable. For more information about the General Rule, get Publication 939.

**Simplified Method.** If the retiree was reporting the annuity under the Simplified Method, your monthly tax-free amount is the same as the retiree's monthly exclusion (from line 4 of the *Simplified Method Worksheet*). This amount remains fixed even if the monthly payment is increased or decreased. A cost-of-living increase in your survivor annuity payments does not change the amount you can exclude from gross income.

**Exclusion limit.** If the retiree's annuity starting date was before 1987, you can exclude the tax-free amount from all the annuity payments you receive. This includes any payments received after you recover the annuity cost tax free.

If the retiree's annuity starting date is after 1986, you can exclude a tax-free amount only until you recover the annuity cost tax free. The annuity payments you receive after you recover the annuity cost tax free are fully taxable.

**Surviving spouse with child.** If the survivor benefits include both a life annuity for the surviving spouse and one or more temporary annuities for the retiree's children, the tax-free monthly amount that would otherwise apply to the life annuity must be allocated among the beneficiaries. To figure the tax-free monthly amount for each beneficiary, multiply it by a fraction. The numerator of the fraction is the beneficiary's monthly annuity, and the denominator of the fraction is the total of the monthly annuity payments to all the beneficiaries.

**Example.** John retired in 1996 and began receiving a \$1,147 per month CSRS retirement annuity with a survivor annuity payable to his wife, Kate, upon his death. He chose to report his annuity using the Simpli-

fied Method. Under that method, \$150 of each payment he received was a tax-free recovery of his \$45,000 cost. John received a total of 22 monthly payments and recovered \$3,300 of his cost tax free before his death in 1998. At John's death, Kate began receiving an annuity of \$840 per month and their children, Sam and Lou, began receiving temporary annuities of \$330 each per month. Kate must allocate the \$150 tax-free monthly amount among the three annuities.

Kate allocates \$84 ( $\$150 \times \$840/\$1,500$ ) of the tax-free monthly amount to her annuity and \$33 ( $\$150 \times \$330/\$1,500$ ) to each child's annuity. Beginning the month in which either child is no longer eligible for an annuity, she will reallocate \$108 ( $\$150 \times \$840/\$1,170$ ) of the \$150 tax-free monthly amount to her annuity and \$42 ( $\$150 \times \$330/\$1,170$ ) to the other child's annuity.

**Annuity for surviving child only.** If the survivor benefits include only a temporary annuity for the retiree's child, allocate the unrecovered cost over the number of months from the date the annuity started until the child reaches age 22. If more than one temporary annuity is paid, allocate the cost over the number of months until the **youngest** child reaches age 22, and allocate the tax-free monthly amount among the annuities in proportion to the monthly annuity payments.

## Death Benefit Exclusion

If the retiree died **before August 21, 1996**, you can exclude from income up to \$5,000 paid to you as beneficiary of the retiree because of his or her death.

The exclusion applies to benefits you receive in a lump sum from CSRS or FERS. It also applies to any temporary CSRS or FERS annuity paid to the retiree's child. It does not generally apply to benefits you receive from the retiree's TSP account or to a CSRS or FERS survivor annuity you receive as the retiree's surviving spouse.

The maximum total exclusion is \$5,000 regardless of the number of former employers paying death benefits or the number of beneficiaries. If more than one person is entitled to death benefits, they must allocate the \$5,000 exclusion among themselves in proportion to the relative value of their benefits. The exclusion allocated to a child's temporary annuity benefit is treated as additional cost. It is recovered tax free in the same way that the actual cost would be recovered if the survivor benefits included only the temporary annuity. See *Annuity for surviving child only under CSRS or FERS Survivor Annuity*, earlier.

**Survivors of disability retirees.** If you are receiving a CSRS or FERS survivor annuity as either the spouse or child of an employee who died after retiring on disability but before reaching the employee's **minimum retirement age** (explained next), the death benefit exclusion will apply to your survivor annuity. Use the allowable death benefit exclusion to increase your cost of the contract in the same manner as if the retiree had died while still a federal employee. See *Death Benefit Exclusion* in Part IV.

**Minimum retirement age.** This is the age at which a person would first be eligible to receive an annuity without regard to disability.

## Lump-Sum CSRS or FERS Payment

If a deceased retiree has no beneficiary eligible to receive a survivor annuity, the retiree's unrecovered CSRS or FERS contributions plus accrued interest, if any, will be paid in a lump sum to the estate or other beneficiary. The estate or other beneficiary will rarely have to include any part of the lump sum in gross income. The taxable amount is figured as follows.

### Lump-Sum Payment to Estate or Other Beneficiary

1. Enter the amount of the lump-sum payment . . . . . \$ \_\_\_\_\_
2. Enter the amount of annuity received tax-free by the retiree . . . . . \_\_\_\_\_
3. Add line 1 and line 2 . . . . . \_\_\_\_\_
4. Enter the total contributions . . . . . \_\_\_\_\_
5. **Taxable amount.** Subtract line 4 from line 3. Enter the result, but not less than zero . . . . . \_\_\_\_\_

The taxable amount, if any, may qualify for capital gain treatment or the 5- or 10-year tax option. Generally, that part of a lump-sum distribution from active participation in a year before 1974 may qualify for capital gain treatment, while the part from active participation after 1973 is taxed as ordinary income. The beneficiary can choose to have this ordinary income part taxed under the 5- or 10-year tax option. If the beneficiary also receives a lump-sum payment of unrecovered voluntary contributions plus interest, this treatment applies only if the payment is received within the same tax year. For more information, see *Lump-Sum Distributions* in Publication 575.

## Voluntary Contributions

If you receive an additional survivor annuity benefit from voluntary contributions to the CSRS, treat it separately from the annuity that comes from regular contributions. If, before death, the retiree was receiving additional annuity payments from voluntary contributions and was reporting them under the General Rule, use the retiree's exclusion percentage. Apply the exclusion percentage to your additional survivor annuity benefits as of the retiree's annuity starting date. If the retiree was reporting the payments under the Simplified Method, use the same monthly exclusion amount that the retiree used. If the annuity starting date was after 1986, the total exclusion is limited to the amount of the voluntary contributions. After the total of these contributions has been recovered tax free, the additional annuity payments are fully taxable.

Each year you will receive Form CSF 1099R, *Statement of Survivor Annuity Paid*, that will show how much of your total annuity received in the past year was from each type of benefit.

**Lump-sum payment.** If at the time of the retiree's death there was no one eligible to receive a survivor annuity, the retiree's unrecovered voluntary contributions plus any interest will be paid in a lump sum to the estate or other beneficiary. Part of the lump-sum payment may be taxable to the beneficiary. To figure the taxable amount, add the lump-sum payment to any

tax-free amounts received by the retiree and subtract the retiree's total voluntary contributions. The excess, if any, is taxable. See *Lump-Sum CSRS or FERS Payment*, earlier.

## Thrift Savings Plan

If you receive a payment from the TSP account of a deceased federal retiree, the payment is fully taxable. However, if you are the retiree's surviving spouse, you generally can roll over the otherwise taxable payment to an IRA tax free. (You cannot make a rollover to another qualified plan.) For more information, see *Rollover Rules* in Part II, earlier. If you are not the surviving spouse, the payment is not eligible for rollover treatment.

If the retiree chose to receive his or her account balance as an annuity, the payments you receive as the retiree's survivor are fully taxable when you receive them, whether they are received as annuity payments or as a cash refund of the remaining value of the amount used to purchase the annuity.

## Federal Estate Tax

A federal estate tax return may have to be filed for the estate of the retired employee. See *Federal Estate Tax* in Part IV.

## Income Tax Deduction for Estate Tax Paid

Any income that a decedent had a right to receive and could have received had death not occurred and that was not properly includible in the decedent's final income tax return is treated as **income in respect of a decedent**. This includes retirement benefits accrued and payable to a retiree before death, but paid to you as a survivor.

If you are required to include income in respect of a decedent in gross income for any tax year, you can deduct for the same tax year the portion of the federal estate tax imposed on the decedent's estate that is from the inclusion in the estate of the right to receive that amount. For this purpose, if the decedent died after the annuity starting date, the taxable portion of a survivor annuity you receive (other than a temporary annuity for a child) is considered income in respect of a decedent.

The federal estate tax you can deduct is determined by comparing the actual federal estate tax and the tax that would have been paid if the income in respect of the decedent were not included in the gross estate.

Income tax deductions for the estate tax on the value of your survivor annuity will be spread over the period of your life expectancy. The deductions cannot be taken beyond your life expectancy. Moreover, if you should die before the end of this period, there is no compensating adjustment for the unused deductions.

If the income in respect of the decedent is ordinary income, the estate tax must be deducted as a miscellaneous itemized deduction (not subject to the 2%-of-adjusted-gross-income limit).

For more information, see *Income in Respect of the Decedent* in Publication 559, *Survivors, Executors, and Administrators*.

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## How To Get More Information

You can order free publications and forms, ask tax questions, and get more information from the IRS in several ways. By selecting the method that is best for you, you will have quick and easy access to tax help.

**Free tax services.** To find out what services are available, get Publication 910, *Guide to Free Tax Services*. It contains a list of free tax publications and an index of tax topics. It also describes other free tax information services, including tax education and assistance programs and a list of TeleTax topics.



**Personal computer.** With your personal computer and modem, you can access the IRS on the Internet at [www.irs.ustreas.gov](http://www.irs.ustreas.gov). While visiting our Web Site, you can select:

- *Frequently Asked Tax Questions* to find answers to questions you may have.
- *Fill-in Forms* to complete tax forms on-line.
- *Forms and Publications* to download forms and publications or search publications by topic or keyword.
- *Comments & Help* to e-mail us with comments about the site or with tax questions.
- *Digital Dispatch* and *IRS Local News Net* to receive our electronic newsletters on hot tax issues and news.

You can also reach us with your computer using any of the following.

- Telnet at [iris.irs.ustreas.gov](http://iris.irs.ustreas.gov)
- File Transfer Protocol at [ftp.irs.ustreas.gov](http://ftp.irs.ustreas.gov)
- Direct dial (by modem) **703-321-8020**



**TaxFax Service.** Using the phone attached to your fax machine, you can receive forms, instructions, and tax information by calling **703-368-9694**. Follow the directions from the prompts. When you order forms, enter the catalog number for the form you need. The items you request will be faxed to you.



**Phone.** Many services are available by phone.

- *Ordering forms, instructions, and publications.* Call **1-800-829-3676** to order current and prior year forms, instructions, and publications.

- *Asking tax questions.* Call the IRS with your tax questions at **1-800-829-1040**.
- *TTY/TDD equipment.* If you have access to TTY/TDD equipment, call **1-800-829-4059** to ask tax questions or to order forms and publications.
- *TeleTax topics.* Call **1-800-829-4477** to listen to pre-recorded messages covering various tax topics.

**Evaluating the quality of our telephone services.** To ensure that IRS representatives give accurate, courteous, and professional answers, we evaluate the quality of our telephone services in several ways.

- A second IRS representative sometimes monitors live telephone calls. That person only evaluates the IRS assistor and does not keep a record of any taxpayer's name or tax identification number.
- We sometimes record telephone calls to evaluate IRS assistors objectively. We hold these recordings no longer than one week and use them only to measure the quality of assistance.
- We value our customers' opinions. Throughout this year, we will be surveying our customers for their opinions on our service.



**Walk-in.** You can pick up certain forms, instructions, and publications at many post offices, libraries, and IRS offices. Some libraries and IRS offices have an extensive collection of products available to print from a CD-ROM or photocopy from reproducible proofs.



**Mail.** You can send your order for forms, instructions, and publications to the Distribution Center nearest to you and receive a response 7 to 15 workdays after your request is received. Find the address that applies to your part of the country.

- **Western part of U.S.:**  
Western Area Distribution Center  
Rancho Cordova, CA 95743-0001
- **Central part of U.S.:**  
Central Area Distribution Center  
P.O. Box 8903  
Bloomington, IL 61702-8903
- **Eastern part of U.S. and foreign addresses:**  
Eastern Area Distribution Center  
P.O. Box 85074  
Richmond, VA 23261-5074



**CD-ROM.** You can order IRS Publication 1796, *Federal Tax Products on CD-ROM*, and obtain:

- Current tax forms, instructions, and publications.
- Prior-year tax forms, instructions, and publications.
- Popular tax forms which may be filled-in electronically, printed out for submission, and saved for recordkeeping.

- Internal Revenue Bulletins.

The CD-ROM can be purchased from National Technical Information Service (NTIS) for \$25.00 by calling 1-877-233-6767 or for \$18.00 on the Internet at **[www.irs.ustreas.gov/cdorders](http://www.irs.ustreas.gov/cdorders)**. The first release is available in mid-December and the final release is available in late January.

**Table 1. Simplified Method Worksheet (Keep For Your Records)**

See the instructions for the worksheet in Part II under *Simplified Method*.

1. Enter the total annuity received this year. Also add this amount to the total for Form 1040, line 16a, or Form 1040A, line 11a . . . . .	\$ _____
2. Enter your cost in the plan at the annuity starting date, plus any death benefit exclusion _____	_____
<b>NOTE:</b> <i>If your annuity starting date was <b>before this year</b> and you completed this worksheet last year, skip line 3 and enter the amount from line 4 of last year's worksheet on line 4 below. Otherwise, go to line 3.</i>	
3. Enter the appropriate number from Table 1 below. <b>But</b> if your annuity starting date was <b>after 1997 and</b> the payments are for your life and that of your beneficiary, enter the appropriate number from Table 2 below . . . . .	_____
4. Divide line 2 by line 3 . . . . .	_____
5. Multiply line 4 by the number of months for which this year's payments were made. If your annuity starting date was before 1987, enter this amount on line 8 below and skip lines 6, 7, 10, and 11. Otherwise go to line 6 . . . . .	_____
6. Enter any amounts previously recovered tax free in years after 1986 . . . . .	_____
7. Subtract line 6 from line 2 . . . . .	_____
8. Enter the smaller of line 5 or line 7 . . . . .	_____
9. <b>Taxable annuity for year.</b> Subtract line 8 from line 1. Enter the result, but not less than zero. Also add this amount to the total for Form 1040, line 16b, or Form 1040A, line 11b. If your Form CSA 1099R or Form CSF 1099R shows a larger amount, use the amount on this line instead . . . . .	\$ _____
10. Add lines 6 and 8 . . . . .	_____
11. <b>Balance of cost to be recovered.</b> Subtract line 10 from line 2 . . . . .	\$ _____

**Table 1 for Line 3 Above**

IF the age at annuity starting date was. . .	AND your annuity starting date was—	
_____	before November 19, 1996, enter on line 3. . .	after November 18, 1996, enter on line 3. . .
55 or under	300	360
56–60	260	310
61–65	240	260
66–70	170	210
71 or older	120	160

**Table 2 for Line 3 Above**

IF the combined ages at annuity starting date were. . .	THEN enter on line 3. . .
_____	_____
110 and under	410
111–120	360
121–130	310
131–140	260
141 or older	210

**Table 2. Worksheet for Lump-Sum Payment (Keep For Your Records)**  
 See the instructions for the worksheet in Part II under *Alternative Annuity Option*.

1. Enter your lump-sum payment (your cost in the plan at the annuity starting date) . . . \$	_____
2. Enter the present value of your annuity contract . . . . .	_____
3. Divide line 1 by line 2 . . . . .	_____
4. <b>Tax-free part of lump-sum payment.</b> Multiply line 1 by the number on line 3. ( <i>Caution: Do not include this amount on line 6 of Table 1 in this publication.</i> ) . . .	_____
5. <b>Taxable part of lump-sum payment/Net cost in the plan.</b> Subtract line 4 from line 1. Include this amount in the total on line 16b of Form 1040 or line 11b of Form 1040A. Also, enter this amount on line 2 of Table 1 in this publication . . . . .	_____

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## Tax Publications for Individual Taxpayers

See *How To Get More Information* for a variety of ways to get publications, including by computer, phone, and mail.

### General Guides

- 1 Your Rights as a Taxpayer
- 17 Your Federal Income Tax (For Individuals)
- 225 Farmer's Tax Guide
- 334 Tax Guide for Small Business
- 509 Tax Calendars for 1999
- 553 Highlights of 1998 Tax Changes
- 595 Tax Highlights for Commercial Fishermen
- 910 Guide to Free Tax Services

### Specialized Publications

- 3 Armed Forces' Tax Guide
- 378 Fuel Tax Credits and Refunds
- 463 Travel, Entertainment, Gift, and Car Expenses
- 501 Exemptions, Standard Deduction, and Filing Information
- 502 Medical and Dental Expenses
- 503 Child and Dependent Care Expenses
- 504 Divorced or Separated Individuals
- 505 Tax Withholding and Estimated Tax
- 508 Educational Expenses
- 514 Foreign Tax Credit for Individuals
- 516 U.S. Government Civilian Employees Stationed Abroad
- 517 Social Security and Other Information for Members of the Clergy and Religious Workers
- 519 U.S. Tax Guide for Aliens
- 520 Scholarships and Fellowships
- 521 Moving Expenses
- 523 Selling Your Home
- 524 Credit for the Elderly or the Disabled
- 525 Taxable and Nontaxable Income
- 526 Charitable Contributions
- 527 Residential Rental Property
- 529 Miscellaneous Deductions

- 530 Tax Information for First-Time Homeowners
- 531 Reporting Tip Income
- 533 Self-Employment Tax
- 534 Depreciating Property Placed in Service Before 1987
- 537 Installment Sales
- 541 Partnerships
- 544 Sales and Other Dispositions of Assets
- 547 Casualties, Disasters, and Thefts (Business and Nonbusiness)
- 550 Investment Income and Expenses
- 551 Basis of Assets
- 552 Recordkeeping for Individuals
- 554 Older Americans' Tax Guide
- 555 Community Property
- 556 Examination of Returns, Appeal Rights, and Claims for Refund
- 559 Survivors, Executors, and Administrators
- 561 Determining the Value of Donated Property
- 564 Mutual Fund Distributions
- 570 Tax Guide for Individuals With Income From U.S. Possessions
- 575 Pension and Annuity Income
- 584 Nonbusiness Disaster, Casualty, and Theft Loss Workbook
- 587 Business Use of Your Home (Including Use by Day-Care Providers)
- 590 Individual Retirement Arrangements (IRAs) (Including Roth IRAs and Education IRAs)
- 593 Tax Highlights for U.S. Citizens and Residents Going Abroad
- 594 Understanding the Collection Process
- 596 Earned Income Credit
- 721 Tax Guide to U.S. Civil Service Retirement Benefits

- 901 U.S. Tax Treaties
- 907 Tax Highlights for Persons with Disabilities
- 908 Bankruptcy Tax Guide
- 911 Direct Sellers
- 915 Social Security and Equivalent Railroad Retirement Benefits
- 919 Is My Withholding Correct for 1999?
- 925 Passive Activity and At-Risk Rules
- 926 Household Employer's Tax Guide
- 929 Tax Rules for Children and Dependents
- 936 Home Mortgage Interest Deduction
- 946 How To Depreciate Property
- 947 Practice Before the IRS and Power of Attorney
- 950 Introduction to Estate and Gift Taxes
- 967 IRS Will Figure Your Tax
- 968 Tax Benefits for Adoption
- 970 Tax Benefits for Higher Education
- 971 Innocent Spouse Relief
- 1542 Per Diem Rates
- 1544 Reporting Cash Payments of Over \$10,000
- 1546 The Problem Resolution Program of the Internal Revenue Service

### Spanish Language Publications

- 1SP Derechos del Contribuyente
- 579SP Cómo Preparar la Declaración de Impuesto Federal
- 594SP Comprendiendo el Proceso de Cobro
- 596SP Crédito por Ingreso del Trabajo
- 850 English-Spanish Glossary of Words and Phrases Used in Publications Issued by the Internal Revenue Service
- 1544SP Informe de Pagos en Efectivo en Exceso de \$10,000 (Recibidos en una Ocupación o Negocio)

## Commonly Used Tax Forms

See *How To Get More Information* for a variety of ways to get forms, including by computer, fax, phone, and mail. For fax orders only, use the catalog numbers when ordering.

Form Number and Title	Catalog Number	Form Number and Title	Catalog Number
1040 U.S. Individual Income Tax Return	11320	2106 Employee Business Expenses	11700
Sch A & B Itemized Deductions & Interest and Ordinary Dividends	11330	2106-EZ Unreimbursed Employee Business Expenses	20604
Sch C Profit or Loss From Business	11334	2210 Underpayment of Estimated Tax by Individuals, Estates and Trusts	11744
Sch C-EZ Net Profit From Business	14374	2441 Child and Dependent Care Expenses	11862
Sch D Capital Gains and Losses	11338	2848 Power of Attorney and Declaration of Representative	11980
Sch E Supplemental Income and Loss	11344	3903 Moving Expenses	12490
Sch EIC Earned Income Credit	11339	4562 Depreciation and Amortization	12906
Sch F Profit or Loss From Farming	11346	4868 Application for Automatic Extension of Time To File U.S. Individual Income Tax Return	13141
Sch H Household Employment Taxes	12187	4952 Investment Interest Expense Deduction	13177
Sch J Farm Income Averaging	25513	5329 Additional Taxes Attributable to IRAs, Other Qualified Retirement Plans, Annuities, Modified Endowment Contracts, and MSAs	13329
Sch R Credit for the Elderly or the Disabled	11359	6251 Alternative Minimum Tax-Individuals	13600
Sch SE Self-Employment Tax	11358	8283 Noncash Charitable Contributions	62294
1040A U.S. Individual Income Tax Return	11327	8582 Passive Activity Loss Limitations	63704
Sch 1 Interest and Ordinary Dividends for Form 1040A Filers	12075	8606 Nondeductible IRAs	63966
Sch 2 Child and Dependent Care Expenses for Form 1040A Filers	10749	8812 Additional Child Tax Credit	10644
Sch 3 Credit for the Elderly or the Disabled for Form 1040A Filers	12064	8822 Change of Address	12081
1040EZ Income Tax Return for Single and Joint Filers With No Dependents	11329	8829 Expenses for Business Use of Your Home	13232
1040-ES Estimated Tax for Individuals	11340	8863 Education Credits	25379
1040X Amended U.S. Individual Income Tax Return	11360		